



SUPERIOR

WISCONSIN

Living up to our name.

Parks, Recreation & Forestry

1316 North 14th Street, 2nd Floor
Superior, WI 54880
Web site: www.ci.superior.wi.us

Phone: 715-395-7270
Fax: 715-395-7346
TTY: 715-395-7521

TO: Wisconsin Point Committee Members

FROM: Linda M Cadotte, Director 

DATE: January 31, 2019

RE: **Wisconsin Point Committee Meeting Agenda**
Thursday, February 7th, 2019 5:00 p.m.
Room 204, Government Center

The Wisconsin Point Committee Mission Statement is: Implementation of the Wisconsin Point Area Management Plan directives, policy development and monitoring.

1. Approval of the November 13, 2018 Wisconsin Point Committee meeting minutes.
2. National Register of Historic Places
3. Wisconsin Point Artifacts
4. Wisconsin Point Restoration and Access Improvement Project
5. Wisconsin Point Trail update
6. WI DNR access to Bird Sanctuary
7. Parks, Recreation & Forestry Director's Report

Notice is hereby given that a majority of the members of the Common Council may be present at the meeting, and although this may constitute a quorum of the Common Council, the council will not take any action at this meeting.

The City of Superior complies with the Americans with Disabilities Act of 1990. If you are in need of an accommodation to participate in the public meeting process, please contact the Parks and Recreation Department at 715-395-7270, or email parks@ci.superior.wi.us by 4:30 p.m. on the day prior to the scheduled meeting. The City will attempt to accommodate any request depending on the amount of notice we receive.

In compliance with Wisconsin Open Meetings Law, this agenda was: Posted: Government Center, Court House, & Public Library, emailed to: Daily Telegram, January 31, 2019.

WISCONSIN POINT COMMITTEE
Tuesday, November 13, 2018
Room 204, Government Center

Members Present: Tom Bridge (Superior Citizen Rep), Nick Danz (UWS), Keith Allen (Douglas County), Jenny Van Sickle (City Council), Ruth Ludwig (City Council-alt), Karina Heim (NERR), Kevin Feind (WI DNR)

Excused: Thomas Howes (Fond du Lac Band)

Also Present: Linda Cadotte, Angie Harker, Mayor Jim Paine, Shelley Nelson

Vice-Chair Nick Danz called the meeting to order at 5:04 p.m.

1. Approval of August 21, 2018 meeting minutes.

Kevin Feind had a question about the minutes item #4 d) the old settlement on the Wisconsin Point Trail. Parks, Recreation & Forestry Linda Cadotte indicated she could provide an update on that under item #3.

MOTION by Van Sickle, seconded by Feind, and carried to approve the Wisconsin Point Plan Implementation Committee minutes of August 21, 2018.

2. Wisconsin Point Restoration and Access Improvement Project

Cadotte explained that Mike Friis from Wisconsin Coastal Management prefers the name of the project be changed to Wisconsin Point Restoration and Access Improvement Project (it had previously been called Wisconsin Point Dune Restoration Project) to better reflect the scope of the project. Cadotte explained that the city received a signed grant agreement last week from Wisconsin Coastal Management, however it doesn't look like the invasive species treatment that had been planned for the fall will be able to be completed. The plan is still to plant about half of the beach grass yet this fall. The rest of the work will kick off next spring and continue through next fall. Because of project delays we did incur requested increases from the contractor totaling roughly \$77,000. She has asked the council to approve a contingency fund. The costs of paving increased \$21,000 reportedly due to the Husky Refinery fire. Cadotte indicated she is still having discussions with the contractor to determine if they will be fencing/barricading the beach grass plantings this fall to protect them in the spring. There was a discussion regarding the smelting season and if there would be areas that smelters would be prohibited from accessing. Cadotte felt that due to the fact that the ground would still be frozen, that this shouldn't be an issue, however part of the project requires the contractor erect temporary fencing, signage etc. to insure success of the project. She felt that the smelting season of 2019 would be less of a concern than the season in 2020. Nick Danz requested that an updated timeline be sent to committee members when this is received from the contractor.

Chair Tom Bridge (who arrived at 5:05 p.m.) took over chairing the meeting at 5:12 p.m.

3. Wisconsin Point Trail update

Cadotte indicated the final archaeological permits have been submitted to the state and the federal entity that will be handling the 106 consult with the tribes is the Army Corp. The old

settlement that was found along the trail was discussed briefly. Cadotte indicated she recently walked the trail with WisCorp as they have a new project manager. WisCorp now feels that completing the trail as planned is way beyond what they are able to do. They estimate their work would last eight weeks, versus the previously estimated six. If the plan were changed to use a natural surface versus crushed concrete, WisCorp would be willing to take on the project. The fact that the trail would be just 4 feet wide means the equipment needed to haul gravel in would have to be very small and loads would be also be very small. They would be willing to haul in permitted wetland fill and boardwalk and timber crossings. They are not willing to construct the two bridges. Due to the technical expertise required, Cadotte has been talking to a volunteer engineering group that asked about different projects and she is hoping they would be interested in constructing the bridges. The hope is to begin trail construction in the spring of next year. Concerns that were discussed regarding not having a crushed concrete trail included accessibility issues and bikes rutting up the clay in wet conditions. The possibility of having to close the trail due to wet conditions was discussed. Keith Allen indicated he has spoken with others in the county and they would like to keep the plan for the crushed concrete in place, even if it needs to be done over the course of time and mentioned that there may be volunteer groups that might be interested in helping with this. It was also mentioned that part of the idea behind this trail was to keep bikes off Moccasin Mike Road, which can be dangerous to navigate due to the motorized traffic. Mayor Paine indicated that when Moccasin Mike Road is reconstructed, it will include a bike lane. The use of the Gordon Correctional Facility labor was also discussed, however Kevin Feind, who has used the group at Pattison State Park, indicated that due to the location of the trail and the specific restrictions the facility has, this wouldn't likely be an option. Funding was discussed and Cadotte stated that WisCorp is working to get her solid details before the end of the year. They indicated this is one of the biggest projects they have ever considered taking on.

4. NERR meeting – tour of Wisconsin Point

Karina Heim stated that last week the Lake Superior Reserve hosted 300 colleagues for their annual meeting. About 60 people participated in a beach cleanup and visit to Wisconsin Point. Cadotte indicated that John Armor (the Acting Deputy Assistant Administrator for NOAA) was in town as a result of the annual meeting along with several other people from NOAA and Wisconsin Coastal Management. The group, along with the Wisconsin Point project engineer, also visited the Point. Heim and Cadotte both noted a high level of interest in the Wisconsin Point Restoration and Access Improvement Project. A number of the visitors had never seen a Great Lake before, therefore the tours that occurred throughout the week were determined to be a great success.

5. Senior Employment Program

Cadotte explained that in the past the city had a senior employment program worker stationed at Wisconsin Point. She indicated she met with the director of Jobs For Progress International and then working with our Human Resource Department, got the paperwork submitted a couple of months ago. She indicated she has not gotten an update and that only Parks, Recreation and Forestry and one other department submitted requests for staffing as part of the program. Cadotte explained that due to the city vehicle policy, human resources is concerned that we might not be able to utilize the program. The work on Wisconsin Point would require the employee have a vehicle to use to drive up and down the point and pick up debris and if someone is not an actual employee of the city, they cannot drive a city vehicle. Bridge spoke to the success of the program in the past and indicated the employee drove a UTV of sorts, which

allowed him to pick up trash along the beach. It was noted that this particular employee did eventually become a seasonal City employee. Cadotte stated that the SER program indicated that if the department found someone that is qualified for the work, we could direct them to apply for the program. Councilor Jenny Van Sickle questioned if this was an issue that the Human Resource Committee should be considering versus the Wisconsin Point Committee. Mayor Jim Paine indicated that he felt both committees could consider it and that Human Resource Director Cammi Koneczny could be asked to attend the next Wisconsin Point Committee meeting to provide an update and answer any questions. Mayor Paine indicated that he has a meeting tomorrow with Koneczny and he will follow up with her about these issues. The committee voiced strong support for having an employee presence on Wisconsin Point, especially considering the improvement project.

6. National Register of Historic Places

Cadotte explained that she was contacted by John Broihahn, the Wisconsin Historical Society State Archaeologist, out of the State Historic Preservation Office. Broihahn is interested in two things. One, he would like the artifacts that were recovered at Wisconsin Point to be part of the state collection, as he indicates that it would fill a void in the state collection. Cadotte indicated the Fond du Lac Band just got back to her and they do not believe the artifacts are relative to the Ojibwe cultural context and they do not have a specific desire and outcome for the artifacts. Secondly, Broihahn would like to take the lead on nominating Wisconsin Point for listing on the National Registry of Historic Places. Cadotte stated she asked Broihahn what the process would entail and he indicated the historical society would hire a consultant who would use the information from the report that was done on the Point, plus additional research would be done. The society would work closely with the City and the Fond du Lac Band on the nomination. Cadotte read Broihahn's reasons for pursuing the listing, recapping the history of the Superior Entry and the Point. As far as the timeline for the nomination, the preparation would begin later this year and continue over the winter. They plan to add the nomination to the State Historical Preservation Review Board mid-2019. Cadotte stated she asked Broihahn for potential unintended consequences of the listing and he said he could not answer that question. Members asked about the artifacts that were found and Mayor Paine shared some of these items from the lengthy list. Many of the items were pieces of ceramic or glass. Cadotte indicated she would forward the list to committee members. The artifacts would be housed in the state office, according to Cadotte and Allen felt that it would be appropriate to first ask the Douglas County Historical Society if they would be interested in these. The discussion then turned to potential unintended or negative consequences of the registry listing. Members voiced concern that the listing could restrict the City's ability to do certain things on the Point. Danz recalled Broihahn presenting this to the committee a number of years ago and believed that there were restrictions. Increased user issues were also discussed. Mayor Paine pointed out that one of the benefits of the designation would be a higher eligibility for grants in the future. Cadotte stated she could ask Broihahn to participate in an upcoming meeting to provide more information, however he is reportedly quite anxious to get the process going. Cadotte then asked the committee if they felt the City Council would need to voice support of the listing via a resolution. Councilor Van Sickle stated that she felt the support of the committee would be enough. Mayor Paine indicated he wasn't certain that either the committee or council would need to approve the nomination, that the State Historical Society could simply pursue this, but they simply wanted the support of the City. Mayor Paine stated that if the Wisconsin Point Committee strongly supports this, that the

process could begin and in the future it would be perfectly appropriate for the Society to come and make a presentation to the City Council.

MOTION by Allen, seconded by Van Sickle, and carried, to contact the Douglas County Historical Society to gauge their interest in the artifacts.

MOTION by Danz, seconded by Allen, and carried, to approve moving forward with the nomination for the National Registry of Historic Places with Allen stipulating he was seconding the motion as long as more information is provided to the committee, as noted in the discussion.

7. WI DNR access to Bird Sanctuary

Cadotte explained that the current easement on file for the land near the bird sanctuary is incorrect (it is city owned land up to the sanctuary fence and gate). She has been working with Port and Planning Director Jason Serck on a new easement. She asked for the committee's input on the road that leads up to the sanctuary which is open to the public August 2nd through March 30th. The DNR is asking if the City would prefer that the access be blocked April 1st through August 1st and if so, what type of barricade would be preferred. This is not a paved road, is already somewhat rutted and it is an out of sight area. Committee members agreed that the road should be blocked and indicated their preference for a visually appealing method of restriction, preferably a gate versus rocks, but no large yellow concrete barricades like those that had been used in the past. (Kevin Feind left the meeting at 6:10 however there was still a quorum).

MOTION by Danz, seconded by Van Sickle, and carried, to restrict access to the bird sanctuary April 1 through August 1 with a visually appealing gate that matches the aesthetics of the Wisconsin Point Restoration and Access Improvement Project.

8. Parks, Recreation & Forestry Director's Report.

Cadotte updated the committee on the Lake Superior Research Institute's monitoring of invasive species in Allouez Bay. They plan to include the Bay in The Great Lakes Restoration Initiative funding request for 2019 for invasive species management.

MOTION by Allen, seconded by Danz, and carried, and the meeting adjourned at 6:14 p.m.

Minutes submitted to the Council Meeting of December 4, 2018.

Harker, Angie

From: Cadotte, Linda
Sent: Tuesday, January 29, 2019 12:29 PM
To: Harker, Angie
Subject: FW: RFP for Wisconsin Point Site (47 DG-24) Nomination
Attachments: Request for Proposal DG_24 final.pdf

From: JOHN H BROIHAHN [<mailto:broihahn@wisc.edu>]
Sent: Monday, January 28, 2019 3:26 PM
To: Cadotte, Linda
Subject: RFP for Wisconsin Point Site (47 DG-24) Nomination

Linda: Please see attached for the RFP for the Wisconsin Point National Register of Historic Places nomination. We'll evaluate the responses and choose a consultant. We'll keep you posted. We have reserved time on 12 February 2019 if people want to meet in Madison and I believe we are still on schedule for a meeting in Superior for the city wide building survey.

John H. Broihahn
State Archaeologist
State Historic Preservation Office

Wisconsin Historical Society
816 State Street, Madison, WI 53706
608-264-6496(O), 608-219-6240 (M)
john.broihahn@wisconsinhistory.org

Wisconsin Historical Society
Collecting, Preserving, and Sharing Stories Since 1846



Request for Wisconsin Point Site (47 DG-24) – National Register Nomination

The State Historic Preservation Office (SHPO) at the Wisconsin Historical Society is soliciting bids to complete a National Register of Historic Places nomination for the Wisconsin Point Site (47 DG-24), Douglas County, Wisconsin.

Abstract. Archaeologists and volunteers surveyed 125 acres of Wisconsin Point between 2009 and 2018. A total of 118 features were identified. Six features represent Pre-contact find locations and five reports of human burials were recorded. The bulk of the remaining features consist of numerous bermed foundations, cellar holes, storage pits and dugouts, privies, probable ricing pits, and a midden. These features are interpreted as representing the mid-nineteenth to mid-twentieth century (1840-1930) American Indian occupation of the Point. They occur primarily in four clusters that cover the area between Pull Off #21 and Pull Off #15. The National Register of Historic Places nomination should consider the edibility of the area under Criterion A and Criterion D with a Period of Significance from 1840 to 1930. While permanent American Indian settlement appears to have ended in the 1930s, continued American Indian use of the Point for other purposes has continued. These activities should be evaluated to determine if the area could be considered a Traditional Cultural Property.

The proposal should include a bid from a professional land surveyor to reestablish and permanently mark of the boundaries of the Wisconsin Point Cemetery (BDG-45).

Five technical reports on the archaeological and archival investigations have been completed and include: *Wisconsin Point: Archaeological Investigations at the Wisconsin Point Site (47 DG-24), Douglas County, Wisconsin, Wisconsin Historical Society, 2016.*

If interested in this project, please submit an original estimate plus two copies. The estimate must include the professional qualifications of the applicant. Project estimates must be received or postmarked by 15 February 2019. Please include a proposed submittal date for all final products of the survey. Note that all aspects of the work plan must be completed and submitted to the SHPO in draft form by 30 August 2019. All final products are due no later than 29 November 2019.

The SHPO will base their selection on the experience of the applicant in similar research and in the preparation of National Register of Historic Places nominations.

For additional information and a draft work plan, please contact John H. Broihahn, john.broihahn@wisconsinhistory.org, 608-26406496